Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Text

PAGE 01 ISLAMA 09120 191635Z

51
ACTION NEA-12

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-14 JUSE-00

NSAE-00 RSC-01 SNM-02 SY-10 TRSE-00 USIA-15 NSC-10

SCI-06 OMB-01 SSO-00 SS-20 NSCE-00 L-03 AID-20 EB-11

AGR-20 INRE-00 DRC-01 /157 W
---------- 026623
O 191150Z OCT 73
FM AMEMBASSY ISLAMABAD
TO SECSTATE WASHDC IMMEDIATE 1671

C O N F I D E N T I A L ISLAMABAD 9120

E.O. 11652: GDS
SUBJ: NARCOTICS - SETTLED AREA POPPY BAN

REF: STATE 206245

SUMMARY: MESSAGE REVIEWS FIRST NEGOTIATING SESSION AND RECOMMENDS POSITION FOR NEXT SESSION SCHEDULED OCTOBER 24. END SUMMARY.

1. AID DIRECTOR ACCOMPANIED BY SMITH AND MATTHIAS MET OCTOBER NINETEEN WITH SECRETARY JAFAREY AND ORAKZAI. JAFAREY AND ORAKZAI MADE FOLLOWING POINTS: (A) AGREEMENT ALREADY REACHED WITH NWFP TO PROCEED ON PROGRAM TO REDUCE SETTLED AREA PRODUCTION THIS CROP YEAR BY ELIMINATION OF ILLICIT PRODUCTION AND BY REDUCTION OF LICENSED

ACREAGE TO A LEVEL BETWEEN 2,000 AND 3,000 ACRES. THIS LICENSED ACREAGE WOULD BE CONCENTRATED IN SWABI AND GADOON IN MARDAN DISTRICT. WHILE LICENSING IN SETTLED AREAS THIS YEAR WILL BE IMPORTANTYIN ACCUMULATING OPIUM REQUIREMENTS FOR LEGITIMATE USE, THE BASIC REASON WHY COMPLETE ELIMINATION OF LICENSING IMPOSSIBLE AT THIS TIME IS ONE OF POLITICAL TOLERANCE. THIS ESPECIALLY

APPLICABLE TO GADOON AREA WHERE UNLICENSED PRODUCTION AND ILLICIT TRADING HEAVILY CONCENTRATED IN PREVIOUS YEARS. THE NWFP GOVERN-
CONFIDENTIAL

PAGE 02 ISLAMA 09120 191635Z

MENT SIMPLY DOES NOT FEEL THAT IT CAN MAKE GOOD ON A COMPLETE BAN THIS YEAR. (B) FOR LICENSED AREAS, EXISTING CONTRACTUAL SYSTEM OF PROCUREMENT THROUGH MIDDLEMEN WOULD BE ELIMINATED WITH SYSTEM OF DIRECT GOVERNMENT PROCUREMENT FROM LICENSEES SUBSTITUTED. (C) GOVERN-

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

MENT PURCHASE PRICE WILL BE RAISED FROM 100 RUPEES PER KILO TO 200
RUPEES PER KILO AND THE GOVERNMENT WILL ATTEMPT TO BUY THE TOTAL
PRODUCTION WHICH, THE GOVERNMENT RECOGNIZES, IS SEVERAL TIMES THE
PREVIOUS LEVEL REPORTED TO BE PURCHASED BY CONTRACTORS. (IN SUBSEQUENT

DISCUSSION WITH ORAKZAI, WE NOTED THAT 2,000 TO 3,000 ACRES WOULD
PROVIDE SUBSTANTIALLY MORE THAN SEVEN TON ANNUAL REQUIREMENT.
HE AGREED AND SAID THAT GOVT. IS CONSIDERING KEEPING PRODUCTION DOWN
TO
THIS AMOUNT BY PLOWING UNDER SURPLUS.) (D) ABOVE PROGRAM WOULD BE
ANNOUNCED IN CONTEXT OF PROGRAM TO ELIMINATE PRODUCTION IN SETTLED
AREAS QUOTE AS SOON AS POSSIBLE UNQUOTE. (E) SIMULTANEOUSLY, LICENSING

WILL BE INTRODUCED INTO MERGED AREAS. (F) GOVT. WILL EMBARK ON RURAL
UPLIFT PROGRAM IN AFFECTED PARTS OF SETTLED AREA THIS YEAR WITH A
MAXIMUM FIRST YEAR EXPENDITURE LEVEL OF ABOUT $2 MILLION. (G) GOVT.
HAS IN MIND A U.S. CONTRIBUTION TO RURAL UPLIFT PROGRAM OF $10
MILLION WHICH WOULD BE RELATED TO EVENTUAL TOTAL BAN OF PRODUCTION
IN SETTLED AREAS.

2. POINTS MADE BY AID DIRECTOR INCLUDED: (A) U.S. STRONGLY HOPES
GOP CAN COMPLETELY ELIMINATE PRODUCTION IN SETTLED AREAS THIS YEAR.
RECOGNIZING THAT PLANTING IS ABOUT TO BEGIN AND THAT THERE ARE
POLITICAL PROBLEMS IN COMPLETE ELIMINATION IN LICENSING THIS
YEAR, WE WOULD CONSIDER IT A REASONABLE COMPLROMISE TO
DEVELOP PROGRAM AS OUTLINED PARA 1(A) WITH ARRANGEMENTS THAT
ALLNLIQ ODOSTUSQOLEION#(I.E. 2-3000 ACRES) IN THE SETTLED
AREAS BE PLOWED UNDER BEFORE HARVEST. (B) WHATEVER DECISION
GOP REACHES ON SCENARIO FOR PRODUCTION PHASE-OUT, WE WOULD
APPRECIATE MORE DEFINITION TO FUTURE SCHEDULE AND IT WOULD BE
HELPFUL TO US IN OUR INTERNATIONAL CONTEXT TO HAVE A MORE
PRECISE SCHEDULE PUBLICLY ANNOUNCED. (C) WE WOULD LIKE TO LIMIT
OUR SPECIAL CONTRIBUTION ON A GRANT BASIS FROM NARCOTIC FUNDS
TO THE MINIMUM EXTRA DEVELOPMENT EFFORT NEEDED IN ORDER
TO HELP NWFP ABSORB THE PRODUCTION CUT-BACK. WE ASSUME THAT
ANY CONTRIBUTION WE MAKE IS IN THE CONTEXT OF A
GENERAL GOP PLAN TO MOUNT AN EXPANDED DEVELOPMENT EFFORT
CONFIDENTIAL

IN BACKWARD PARTS OF PAKISTAN, INCLUDING NWFP. THUS WE
HAVE HAD IN MIND A CONTRIBUTION ON THE ORDER OF $2 MILLION
RELATED TO TOTAL PHASE-OUT IN SETTLED AREAS. (D) WE WOULD
LIKE TO SEPARATE THE REQUIREMENTS FOR THE ENFORCEMENT
PROGRAM FROM THE REQUIREMENTS FOR RURAL UPLIFT.

3. ORAKZAI INDICATED THAT NWFP OFFICIALS HAD AGREED TO INITIAL
EFFORT ONLY WITH GREAT
RELUCTANCE. HOWEVER, JAFAREY INSTRUCTED
ORAKZAI TO GO BACK TO NWFP IN AN ATTEMPT TO IMPROVE ON THE
DEFINITION OF WHAT COULD BE DONE AND TO EXPLORE THE POSS-
IBILITIES OF A MORE RAPID PHASE-OUT OF PRODUCTION THAN
APPARENTLY CURRENTLY AGREED TO.

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

4. IT APPARENT FROM THESE (AND PREVIOUS) DISCUSSIONS THAT GOP
FEELS THAT IT WOULD BE IMPRUDENT POLITICALLY TO MOVE FASTER
THAN THEIR SUGGESTED SCHEDULE AND UNWISE TO ATTEMPT AT THIS
STAGE TO DEFINE WITH PRECISION A FUTURE SCHEDULE IN VIEW
OF THE MANY UNKNOWNS INVOLVED IN THE SITUATION. JAFAREY
STRONGLY URGED THAT WE NOT LOSE THIS OPPORTUNITY TO MAKE A
SOLID BEGINNING WITHIN THE FRAMEWORK OF A GENERAL UNDERTAKING
BY THE GOP TO MOVE TOWARD COMPLETE PRODUCTION PHASE-OUT
AS RAPIDLY AS POSSIBLE. HE STRESSED HIS CONCERN THAT PEOPLE
OF PRODUCTION AREA CAN LEGITIMATELY CRITICIZE
GOP FOR MAKING SUCH A LATE DECISION ON PROGRAM GOP HAS SO
FAR AGREED TO UNDERTAKE AND HIS WORRY THAT AN ATTEMPT
TO BRING MORE PROCISION NOW TO THE LONG-RUN
UNDERTAKING WOULD PREVENT MOVING AHEAD THIS YEAR.
HE STRESSED SEVERAL TIMES TO NEED TO DEMONSTRATE IN A
TANGIBLE MANNER TO GOP'S COMMITMENT TO PROVIDE ALTERNATIVES TO THE
AFFECTED POPULATION AS A MEANS OF GAINING CONFIDENCE OF NWFP AND
SPEEDIER IMPLEMENTATION OF TOTAL PROGRAM. WE THINK HIS
POSITION IS WELL TAKEN. IN THE EVENT ORAKZAI UNABLE
NEGOTIATE WITH NWFP TOTAL BAN THIS YEAR, WE RECOMMEND IN ORDER
TO GET OFF TO AN EARLY START THAT WE BE AUTHORIZED TO OFFER
DOLS 2 MILLION IN SUPPORT OF THE GOP'S FIRST YEAR'S
DEVELOPMENT EFFORTS WITHIN CONTEXT OF GOP COMMITMENT TO MOVE TO
COMPLETE SETTLED AREA BAN ASAP, COUPLED WITH AN INFORMAL
UNDERSTANDING THAT WE WILL PROVIDE ADDITIONAL FUNDS WHEN
TOTAL BAN IMPOSED. WE RECOMMEND THAT WE LEAVE THE AMOUNT OF
SUCH LATER CONTRIBUTION FOR FUTURE CONSIDERATION DEPENDING UPON
CONFIDENTIAL

EXPERIENCE WITH FIRST YEAR PROGRAM, BUT THAT WE INDICATE NOW
THAT A U.S. CONTRIBUTION OF $10 MILLION IS MORE THAN WE HAVE
IN MIND. HOWEVER, WE SEE NO REASON WHY GOP COULD NOT MOUNT
A $10 MILLION PROGRAM USING A COVBINATIONHOF RESOURCES
DERIVED FROM GOP'S FUNDS, FUNDS FROM THE U.S. AND FUNDS
FROM OTHER SOURCES INCLUDING IBRD. IN REACHING AGREEMENT
ON THIS FIRST YEAR EFFORT, WE WILL OF COURSE ATTEMPT TO PIN
THE GOP DOWN AS PRECISELY AS POSSIBLE ON THEIR FUTURE PLANS AND
ACHIEVE AS GOOD A PUBLIC ANNOUNCEMENT AS POSSIBLE. HOWEVER,
WE PUT PRIMARY EMPHASIS ON GETTING STARTED AND URGE YOU GIVE
US SUFFICIENT FLEXIBILITY TO PERMIT AGREEMENT IN PRINCIPLE
NEXT WEEK TOGETHER WITH APPROPRIATE ANNOUNCEMENTS AND ACTIONS
BY GOP. IN THIS CONNECTION, WHILE WE BELIEVE IT QUITE
POSSIBLE TO ASSOCIATE OUR CONTRIBUTION WITH A DESCRIBED
RURAL UPLIFT PROGRAM, WE STILL WOULD PREFER THAT THE CON-
TRIBUTION BE MADE IN SUCH A WAY THAT AID PERSONNEL WOULD NOT BE
EXPECTED TO AUDIT THE USE OF THE MONEY BUT RATHER WE SHOULD
AUDIT THE EXTENT TO WHICH THE GOP HAS SUCCESSFULLY
ACCOMPLISHED ITS PHASE-OUT
UNDERTAKING.

5. IN VIEW OF IMMINENCE OF PLANTING, JAFAREY DOES NOT WISH

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

TO POSTPONE NEXT WEEK'S MEETING SCHEDULED 1600 HOURS OCTOBER 24TH.
THEREFORE STRONGLY URGE YOU PROVIDE CONCURRENCE TO ABOVE
APPROACH BY OCTOBER 23.SOBER

NOTE BY OC/T: #AS RECEIVED. WILL BE SERVICED UPON REQUEST.

CONFIDENTIAL

<< END OF DOCUMENT >>

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Attributes

Automatic Decaptioning: X
Capture Date: 11 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: OPIUM, AGRICULTURAL PRODUCTION, DRUG CONTROL, AGRICULTURAL AGREEMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 19 OCT 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973ISLAMA09120
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: ISLAMABAD
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731065/abqcefdf.tel
Line Count: 170
Locator: TEXT ON-LINE
Office: ACTION NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: STATE 206245
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 04 JAN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <04-Jan-2002 by willialc>; APPROVED <18-Jan-2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NARCOTICS - SETTLED AREA POPPY BAN
TAGS: SNAR, PK
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005